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MEMORANDUM

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NATIONAL SECURITY COUNCIL

August 17, 1982

MEMORANDUM FOR L. PAUL BREMER II
Executive Secretary
Department of State

DAVID PICKFORD
Executive Secretary
Department of the Treasury

LTC RICHARD HIGGINS Assistant for Interagency Matters Office of the Secretary of Defense

STEPHEN SHIPLEY Executive Assistant to the Secretary Department of the Interior

JEAN JONES
Director, Executive Secretariat
Department of Commerce

WILLIAM V. VITALE Director, Office of the Executive Secretariat Department of Energy

WILLIAM SCHNEIDER
Associate Director for National Security and
International Affairs
Office of Management and Budget

THOMAS B. CORMACK Executive Secretary Central Intelligence Agency

ROGER PORTER
Special Assistant to the President
for Policy Development

BENJAMIN ZYCHER
Special Assistant to the Chairman
Council of Economic Advisors

COL GEORGE A. JOULWAN
Executive Assistant to the Chairman
Joint Chiefs of Staff

SHEILA DRYDEN
Special Assistant to the Director
Federal Emergency Management Agency

SUBJECT:

Meeting of NSSD-9-82, Overview Group Monday, August 23, 1982 -- 2:00 P.M. Situation Room, The White House (TS)

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The next meeting of the Overview Group for NSSD-9 is scheduled for Monday, August 23, at 2:00 P.M. in the White House Situation Room. (TS)

The meeting will focus on the attached papers:

- The second draft of Part II-D (TS)
- The first drafts of Part III-A (TS)
 Part III-B-1 (TS)
 Part III-B-2 (three sections) (TS)
 Part III-B-3 and 4 (TS)

In addition, the attached discussion paper will serve to focus our consideration of Part III B-1 and 2. (TS)

Participation in this meeting should be at the Deputy Assistant Secretary level or above and limited to two people per agency. Please inform Jeanne Hickie (395-6961) who will represent your agency at the meeting. (TS)

Michael O. Whulh

Michael O. Wheeler Staff Secretary

Attachments

NSSD-9 Part II-D
Part III-B-1
Part III-B-2 (three sections)
Part III-B-3 and 4

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for NSSD-9 Consideration of Part III

The objectives of U.S. energy security policy in an emergency are:

- To rely on the (domestic and international) marketplace as a first and, hopefully, sufficient line of defense. (S)
- To intervene, if necessary, in ways that do not directly interfere with the market (e.g., revenue recycle instead of price/allocation controls) or, if they do interfere as may become necessary in the most severe crisis, that involve the least possible costs to market efficiency and restore the market to free operation again as soon as possible. (S)

To accomplish these objectives, policies should aim to:

- -- Improve the efficiency of the operation of the market in pre-crisis circumstances so that this market has the best chance to function effectively to keep effects (e.g., price increases) in a disruption from exceeding the limits of political concensus in the U.S. and within the alliance. (S)
- -- Ensure that programs which are developed to intervene if necessary, do not discourage market efficient behavior in pre-crisis circumstances. (S)
- -- Raise the threshold of effects in a disruption, especially price effects, which the political consensus (both domestically and internationally) will tolerate by ensuring that programs to intervene, which do not interfere directly with the market, are credible and convincing. (S)
- -- Develop, for internal purposes only, the least costly ways to intervene directly in the marketplace if the threshold of political consensus is breached in a crisis, so as to ensure that in these worst circumstances, the Administration will not have to accept a legislatively imposed program for price/allocation controls. (S)

Part III B-I is considering policies to achieve the most efficient operation of the market in pre-crisis and, hence, initial post-crisis circumstances. These policies include: (S)

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- -- Removing disincentives to private stockpiling. (C)
- -- Improving demand elasticities or market responsiveness in each energy sector (oil, coal, etc.) and for inter-sector (inter-fuel) substitution. (C)
- -- Monitoring changes in the international oil market that might reduce flexibility in moving supplies around in a crisis. (C)
- -- Understanding and developing the full potential of future markets as a means of buying insurance against oil price increases in a crisis. (C)
- -- International programs in IEA to encourage other countries to adopt market pricing policies for energy, to increase stocks, etc. (C)

Part III B-2 is considering policies to intervene, if necessary, which do not discourage market efficient behavior in a precrisis situation, which raise the threshold of price risks which may be tolerated in a crisis, and which do the least possible damage to the market when they are used. These include: (C)

- -- Use of SPR (C)
- -- Revenue Recycle (C)
- -- Removing impediments to market adjustment (relax pollution controls, etc.) (C)
- -- Targeted and temporary price/allocation controls for more severe crises. (C)
- -- Improving IEA emergency system so that if it is used, it will do least harm to the market. (C)

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